

On behalf of:





of the Federal Republic of Germany

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News from IKI projects in Mexico

A service provided by the "Mexican-German Climate Change Alliance"

#### Dear reader,

We are very pleased to share with you the seventh "IKI Alliance Mexico" newsletter, which focuses on the **highlights of projects of the International Climate Initiative (IKI) in Mexico in the year 2019.** The current year has marked important milestones with climate and environmental issues recording a continuous rise in public and political attention (see "The year 2019 in retrospective" below).

The quarterly "IKI Alliance Mexico" newsletters inform about activities and impacts of IKI projects in Mexico and aim at promoting exchange and synergies among them. We kindly invite you to share this newsletter and to encourage your colleagues and partners to subscribe via our IKI Alliance Mexico blog.

The IKI Alliance team would like to thank all our colleagues and partners for the continued collaboration this year. We look forward to working with you in the coming year.

Wishing you happy holidays and a joyful new year!

Jasmin Fraatz, Claudia Kirschning and Mona vom Endt from the IKI Alliance Mexico

# **Highlights 2019**

# The year 2019 in retrospective

In the climate change sphere, 2019 has been a year of important milestones. With the US officially announcing its withdrawal from the Paris Agreement, international cooperation among the nearly 200 parties to the UNFCCC is more important than ever. Countries need to coordinate their efforts in order to achieve the goal of limiting global warming to well below 2°C and to pursue efforts to limit it to 1.5°C as well as to strengthen countries' abilities to deal with the impacts of climate change. Moreover, during the past months, climate and environmental issues have recorded a continuous rise in public and political attention - not least because of the 'Fridays for Future' movement.

# **UNFCCC COP 25**

This year's COP 25 took place in Madrid, Spain, under the leadership of Chile and the slogan #TimeForAction. The 'Climate COP' remains the largest and most valuable exchange forum for climate-relevant stakeholders worldwide. The resolutions at COP 25 included a call for stronger climate commitments by 2020. All parties are requested to submit their revised climate commitments

from 2020 to 2030 as well as their long-term strategies until 2050 before the next COP in Glasgow at the end of 2020

The climate conference in Madrid was also about determining the rules according to which CO2 savings from international climate protection projects are taken into account ("market mechanisms"). The European Union (EU) and numerous other ambitious states had worked to ensure that these mechanisms would not water down the existing Paris climate goals. In the end, there was progress made which seems to allow for a decision regarding this matter in the coming year.

The COP 25 was less characterized by concrete negotiations on rules than previous conferences. However, the focus in many bilateral and multilateral talks was on how to improve national climate policies.

### Mexico at the COP 25

Mexico reaffirmed its commitment to the Paris Agreement, confirming the Sixth National Communication as well as the constant and multisectoral work on the Special Program of Climate Change 2020-2024 (PECC, for its Spanish acronym). This effort will be the basis for updating the Nationally Determined Contribution (NDCs) and the National Adaptation Plan (NAP).

Under the framework of the General Law of Climate Change, Mexico seeks to incorporate new mitigation and adaptation actions, including the launch of the first national Emissions Trading System (ETS) in Latin America, whose pilot phase will start in 2020. The regulation for a mandatory emissions trading was published in the Federal Gazette in October 2019. From 2020 onwards, the trading system will regulate the main emitters of the industrial and energy sectors and cover 40 per cent of national emissions. According to the Climate Law, the pilot phase should move on to an operational phase later in 2023 (see article below).

Moreover, Mexico presented the two underlying notions that guide the country's climate actions. First, the country is convinced that the most efficient, cost-effective and socially inclusive way to increase climate ambition and reduce impacts of climate change is to develop nature-based solutions. Second, the concept of just transition is vital, by prioritizing measures that guarantee the well-being of everyone in an intergenerational way.

# **Germany's Climate Protection Law**

The new law provides legally binding climate protection goals for each year and each sector, including building, transport, agriculture, energy and industry. This way, the law obliges all relevant sectors to reduce greenhouse gas (GHG) emissions and stipulates how much CO2 can be emitted year by year. Germany is the first country to adopt such a binding road map towards GHG neutrality. Moreover, the goal of GHG neutrality by 2050 will also be enshrined in law for the first time. Clearly quantified and verifiable sector targets regarding CO2 emissions now apply for each year between 2020 and 2030. The law ensures that the overarching climate goal for 2030 (-55% CO2 compared to 1990) is reliably achieved.

# **Biodiversity**

At the 23rd meeting of the Subsidiary Body on Scientific, Technical and Technological Advice of the Convention on Biological Diversity (CBD) in Montreal in November, delegates discussed at length and approved draft recommendations to the 15th Conference of the Parties – inter alia on biodiversity and climate change, sustainable wildlife management, technical and scientific cooperation as well as the scientific and technical base of the post-2020 global biodiversity framework. Delegates highlighted the need for bold action and effective implementation in order to stop biodiversity loss. Preparations for the CBD COP 15 in October of next year and the negotiations for a new global biodiversity framework post-2020 are now in full swing.

## **Outlook for 2020**

The next year will undoubtedly be an important year for biodiversity and climate. Besides a multitude of international events, Germany will assume the Presidency of the European Council in the second half of the year, which is expected to strengthen the climate-biodiversity nexus and the ecological dimension of sustainable development.

The IKI of Germany's Federal Ministry for the Environment, Nature Conservation and Nuclear Safety (BMU) is a key initiative to support our partners around the globe in their implementation efforts. In Mexico, IKI projects aim at supporting the implementation of the NDCs and ENBioMex and we are looking forward to continuing our work in 2020!

# Mexican-German Climate Change Alliance

The project implemented by GIZ aims to support Mexico in putting into effect concrete measures to achieve its NDCs through a close Mexican-German dialogue.

Milestones of 2019

The project has achieved results in several areas:



### Planning tools for NDCs implementation:

The Mexican Ministry of Environment and Natural Resources (SEMARNAT) is advised on updating the National Climate Change Strategy.

#### Financing:

- A training module was carried out to sensitize financial sector managers and other stakeholders about climate risks in the financial sector. In addition, to encourage green investment, a study on common practices for green financing in comercial banks was developed with Panama, Colombia al México and another study with the EU. Moreover, the second "Climate Finance Day" took place to facilitate a multi-actor dialogue on how to mobilize financing to accelerate climate action.
- More on financing:
- National strategy for the mobilization of climate change financing
- Workshop on management of environmental, climate and social risks and incorporation of the analysis of environmental scenarios in the management systems of risks of banks in Mexico

### Adaptation:

The Mexican Government was supported by a workshop series on updating the Mexican NDCs and increasing its ambition.

### Mitigation and subnational level:

- Several workshops were held in seven regions in Mexico to harmonize climate and mobility plans and to develop mobility laws that integrate criteria such as climate change, urban development and housing.
- In addition, the project supports the development of a transparency system, which allows to measure the progress of NDCs implementation at the local level.
- Additionally, the project carried out a training course for sub-national government officials in the state of Veracruz to develop long-term sectoral mitigation strategies.

### Sustainable consumption:

- In order to promote more sustainable consumption, a study was carried out on the recycling of electrical appliances.
- In addition, an app is being developed that indicates the devices' energy efficiency and recycling options at the time of purchase.

### Dialogue and knowledge management:

The third IKI networking workshop was conducted in April 2019 to promote the sharing of mutual lessons learned and benefits and to encourage dialogue among IKI projects in Mexico.

### Other news:

Analysis of ecotechnologies as tools to combat climate change

# Climate Protection in the Mexican Urban Policy: Cities and Climate Change (CiClim)



The project CiClim implemented by GIZ has achieved numerous impacts in 2019, including the following:

- The Green Infrastructure Platform was launched. Visit the platform and join the transformation of Mexican cities!
- 25 projects were developed by 96 students in Mérida, Morelia, Tlaquepaque and Hermosillo as part of the Diploma of Green Streets and Infrastructure.
- 35 success stories on mobility were presented in "Cities for Mobility: Best Practices in Mexico". Get to know more about the GIZ - Ministry of Agrarian, Territorial and Urban Development (SEDATU) work.
- In Hermosillo (Sonora), the National Green Infrastructure Contest was launched at a CAFFENIO point of sale. Meet the winners!
- The Ecological Flag program in León (Guanajuato) was strengthened with 17 environmental promoters in urban biodiversity.
- Mexico's bicycle capital Leon (Guanajuato) invested approximately \$420,000 USD to reduce traffic congestion in the city center. In addition, the public bicycle system known as "BiciLeón" was launched.
- Visit the IKI Alliance blog for more information about CiClim's highlights
  - Other news:
  - Mobility in Mexico The cities seek transformation

# Enhancing the Coherence of Climate and Energy Policies in Mexico (CONECC)

In 2019, CONECC implemented by GIZ carried out several activities and projects jointly with SEMARNAT, which include the following:



- The publication of the study "Convergence between climate change and energy instruments and institutions in Mexico", which served as the base study for this project and allowed to identify concrete opportunities to strengthen convergence.
- The training course "Scope and potential of LEAP energy-climate modelling for the analysis of the NDC" contributed to the development of modeling capacities of decision makers in the energy and climate sectors in Mexico.
- A workshop to present the results of the project "Socio-economic co-benefits of renewable energies and energy efficiency for sustainable development in Mexico", in which four case studies were discussed, was held in Baja California Sur, Mexico City, Oaxaca and Yucatan.
- The project "Technological innovation hub for renewable energy and energy efficiency for climate action in the state of Queretaro" will seek to facilitate solutions for networking, training, business acceleration, communication, as well as to promote innovation among the aforementioned sectors.
  - Other news:
  - Co-benefits of energy efficiency and renewable energies for sustainable development in Mexico

# **Nitric Acid Climate Action Group (NACAG)**



NACAG implemented by GIZ seeks to sustainably transform the global nitric acid sector. NACAG offers advice to governments and national producers regarding mitigation and public policy for the regulation of emissions of the sector, as well as financial support for the purchase of abatement technology and monitoring of emissions.

NACAG has concluded a study, which evaluates the options of legal instruments that promote the reduction of nitrous oxide emissions of the sector in the long term. In addition, a

catalog of various policy mechanisms was identified which allows continuity to the commitments that Mexico would assume by joining the initiative. In this sense, the study proposes benefiting from the current institutional framework around the Emissions Trading System (ETS), by possibly integrating the nitric acid sector as an additional sector in the compensation program.

The Technical Secretariat of NACAG has carried out visits to nitric acid producing plants in Mexico to assess the technical feasibility of installing different types of mitigation technology in their production

process. The companies have shown great interest in continuing with the initiative, and will work together with GIZ to develop mitigation projects in their production processes during 2020.

Institutional framework for sustainable production of Nitric Acid

# Programme for Energy Efficiency in Buildings - PEEB

Alliance to work on the decarbonization of the building sector in Mexico

In September 2019, during a workshop aimed at creating working groups of the Global Alliance for Buildings and Construction Mexico (GABC\_Mx), more than 100 representatives from academia, national and sub-national governments, associations, international cooperation organizations and private sector companies met to start working on the objectives of the Paris Agreement and the implementation of the NDCs in Mexico's building sector.



GABC\_Mx is a space to work in a coordinated way on the design and implementation of actions to unify the sustainable, low carbon, safe and resilient national building agenda, by articulating initiatives of different actors from the sector.

The Alliance for Energy Efficiency (ALENER) convened, with the support of the Global Programme for Energy Efficiency in Buildings (PEEB) implemented by GIZ, with the International Energy Agency (IEA) and the World Resources Institute (WRI).

PEEB supports the working groups of the GABC\_Mx to advance in five priority areas: education and awareness, public policies, market transformation, finance and data collection. The project is the first one to implement the Roadmap of GlobalABC for high efficiency buildings at an international level.

# **The Climate Footprint Project**

Strengthening subnational capacities in monitoring, reporting and verification (MRV)



Within ten months of implementation, the project implemented by The Climate Group has supported seven state and regional governments in Brazil, Mexico, India and South Africa. The project has accomplished several achievements in 2019 such as the training of more than 200 people through workshops and webinars regarding MRV processes.

In Mexico, three information gathering missions have been completed, during which road maps were drawn for the states of Baja California, Jalisco and Yucatán to improve

knowledge of MRV systems and emission reduction strategies. Based on this process, each state has received a customized package of technical assistance, which includes face-to-face workshops and more than 10 webinars on guidelines and methodologies to compile a GHG inventory and to monitor its mitigation actions.

Additionally, the first multilevel governance dialogue was held in October in which federal, state and municipal actors participated. In this session, participants were able to identify barriers and solutions to accomplish an MRV system which is integrated into the different levels of government. More workshops will be held next year and the phase of sharing experiences with other states in Mexico, other regions of the project and the Under2 Coalition will begin.

### LAC Green Finance Facility

One of the recurring topics at international forums on climate change is the need to mobilize financial capital quickly, which the project implemented by the Inter-American Development Bank (IDB) seeks to achieve, in order to assign funding to high-impact tasks. In January 2019, the Financial Innovation Laboratory (LAB Mexico) began operations within the existing collaboration between IKI and IDB in the field of sustainable finance.



LAB Mexico is an initiative of collaboration between the Banks of Mexico Association (ABM), IDB, the Green Finance Advisory Board of the Mexican Stock Exchange, and GIZ. The initiative is a multisectoral meeting space that promotes debate and exchange of experience in the field of green

finance, with the participation of the public and the private sector. Its is directed at creating financial innovations that support Mexico's sustainable development.

One of the main actors are development banks. In this context, the IKI has promoted various projects, including: the evaluation of impacts on residential infrastructure for the Federal Mortgage Society (SHF), the green banking model in the National Works and Public Services Bank BANOBRAS and the categorization of the green bonds portfolio in the Agricultural Trust Funds FIRA, to name the most important.

For more information on innovative green finance operations through national development banks, see <a href="https://www.greenfinancelac.org">www.greenfinancelac.org</a>

# Preparation of an Emissions Trading System (ETS) in Mexico



Contributions of the IKI project towards the publication of the regulation of the test program that will begin operations on 1st of January 2020.

The project implemented by GIZ supports SEMARNAT in the design and implementation of an ETS. Over the past two years, the project has facilitated numerous opportunities for dialogue and capacity development for the private sector, public sector, civil society and academia, with the objective

of allowing different actors to adequately play their roles in the ETS. Likewise, technical studies have been developed (cap, allocation, competitiveness risks, interaction of the ETS with other instruments) that have been of fundamental importance in the scientifically based decision making for the regulation of the ETS.

These efforts culminated in the publication of the "Preliminary Bases of the ETS Test Program" in the Official Journal of the Federation (DOF), on 1st of October 2019. This regulation lays the foundation for the formal establishment of an ETS, which is a key instrument to allow Mexico to comply with its sectoral climate commitments and low carbon development goals. The project has received this news enthusiastically and will continue to support the implementation of the pilot phase for the operational phase of the ETS. Continue reading

- Emission Trading System: Supporting the Effective Implementation Aligned with the Climate Agenda
- Learning while having fun: a board game on the Emissions Trading System
- Publication of the Preliminary Bases lay the foundation of an Emissions Trading System in Mexico
- Study Trip 2019: Lessons from the international experience in Emissions Trading
- Offsetting emissions: How do the different reduction mechanisms in Mexico relate?

### **II. Adaptation**

# Smart Coasts: Climate - Smarting Marine Protected Areas and Coastal Management in the Mesoamerican Reef Region

"Smart Coasts" identifies the most exposed locations to coastal threats in the Yucatan Peninsula

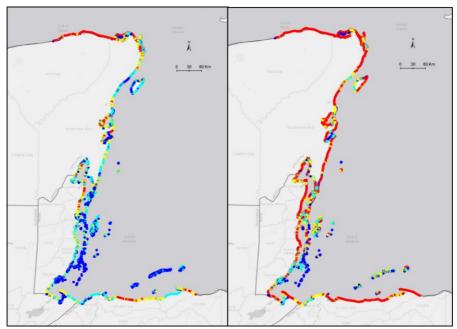
The implemented by the World Wildlife Fund (WWF) has generated a coastal vulnerability model for protected natural areas of Yucatán and Quintana Roo (Dzilam State Reserve, Río Lagartos Biosphere Reserve and the Yum Balam Flora and Fauna Protection Area). The model is part of the scientific basis that will be the foundation to identify adaptation measures.

The model identifies locations in the Mesoamerican Reef Ecoregion that have greater exposure to coastal threats, taking into consideration biophysical variables of the area, such as: geomorphology, bathymetry as well as exposure to waves and wind. In addition, the model identifies the extent to which coastal ecosystems can reduce these risks, prioritizing the sites for conservation and restoration.

These models were developed by the Natural Capital Project, taking into account feedback of key actors to ensure that the information generated responds to local realities and includes data that is as robust as possible.

In the following phases of the project, WWF will work with key actors to ensure that the information

generated contributes to improved decision-making and land management.



Map showing the results of the coastal vulnerability model, which identifies the sites within the Mesoamerican Reef Ecoregion that have greater exposure to coastal threats, as well as the role of ecosystems for coastal protection. Red: higher exposure, yellow: medium high exposure, light blue: medium low exposure and dark blue: lower exposure. Left panel: model with current ecosystem coverage; Right panel: management scenario without coverage of coastal ecosystems.

# **Morgenstadt Global Smart Cities Iniative**

Global Approach-Local Solutions

Due to the concentration of population and economic activity in urban centers, municipalities and local authorities have unique opportunities to improve energy efficiency. However, despite the concentration of energy use in the urban sphere, statistical information systems focus almost exclusively on federal states, which are represented in the energy balance systems and national accounts. Consequently, this creates a great challenge for cities in terms of designing and



implementing public policies for a transition to low-carbon urban centers.

The Municipality of Saltillo, accompanied by the Fraunhofer Society as part of the "Morgenstadt: cities of the future initiative", is developing a roadmap to address environmental challenges. By characterizing Saltillo's energy consumption using indicators and energy modeling, the most important sources of GHG and potential for improvement will be determined. Consequently, the development of projects and public policies will be promoted that contribute to the city's climate governance. In this way, both the Energy Transition Law and the National Climate Change Strategy of Mexico, which give cities an important role, are aligned in Saltillo. The roadmap developed within the project contributes to the objectives established in the new Saltillo Environmental Agenda.

Therefore, the municipality is already assuming its leadership in mitigating climate change, demonstrating how cities, through appropriate energy policies, can be key players in the energy transition. Continue reading

# III. REDD+

# Mobilizing Capital for Ecosystem-Based Adaptation - The Value of Resilient Forests for Water Management in the Tropics



With the objective of generating additional financial mechanisms for the project (implemented by OroVerde The Tropical Forest Foundation and Pronatura México A.C.), the collaboration was made official between Pronatura México A.C., Ithaca Environmental, IDB LAB, 100 Resilient Cities, Tec de Monterrey, Corazon Capital, Agua Capital, Rotoplas and Fundación Avina through its Regional Initiative of

Resilient Cities. Through this collaboration, the first Resilience and Ecosystem-based Adaptation (EbA) Challenge was designed for the protected natural area "Ejidos de Xochimilco" and "San

Gregorio Atlapulco".

This challenge seeks to boost EbA and resilience actions by inviting social organizations, companies, researchers and students to propose solutions in search of sustainable agricultural practices and use of water. This also includes the lake system in the ecological conservation area Chinampera. The winning organization or person will receive financing amounting to \$25,000 USD as seed capital, as well as the technical support of the partners.

In addition to assuring additional funds, the goal is to replicate this financial mechanism in the coming years through the support of other organizations that join this initiative, which in turn allows the project to focus on new scenarios.

# IV. Biodiversity

# Mainstreaming Biodiversity into the Mexican Agricultural Sector – IKI IBA

The IKI-IBA project implemented by GIZ promotes value chains of the tuna fruit (prickly pear) in San Pablo Xúchitl, State of Mexico and the vanilla plant in the Huasteca Hidalguense through the methodology ValueLinks. In addition, workshops were conducted to strengthen organizational capacities and to develop analysis that seek to diversify products, obtain certifications and access new markets.



#### **TEEB AgriFood**

In 2019, the Biodiversity and Agriculture Initiative was launched in Mexico to highlight the socioeconomic, ecological and cultural values of nature in the Mexican agri-food sector. In addition, a TEEBAgriFood study will be implemented in collaboration with UN Environment, the Food and Agriculture Organization of the United Nations (FAO) and the European Union (EU).

#### Cooperation with the private sector

Through the Madre Tierra (Mother Earth) project, GIZ joins a coalition of partners along the value chain of strawberries, which include actors such as Danone, Danone Fund for Ecosystems and Altex. The cooperation seeks to develop a more regenerative agriculture, which will help to improve the quality and performance of the value chain of strawberries, while decreasing its environmental impact.

### Pollinators in Mexico

The IKI-IBA project is facilitating an intersectoral dialogue to foster the development of a national strategy regarding the conservation and sustainable use of pollinators.

### Videos:

- Deutsche Welle Bee mortality, a risk for Mexico
- Agriculture and ecosystem services
- Other news:
  - Madre Tierra (Mother Earth) project with strawberry producers in Michoacan
  - Activities to strengthen the value chain of vanilla in the Huasteca Hidalguense continue
  - Integration of biodiversity in agriculture: solutions for sustainable and climate change resilient food system
  - Strategy to integrate of biodiversity in the state of Jalisco

# Support for the monitoring of biodiversity and climate change in the Selva Maya

The project implemented by GIZ has achieved the following impacts in the year 2019:

- Promoting Citizen Science by supporting training and the creation of groups of Community Bird Observers (five in Guatemala and three in Mexico), exchange of experiences, workshops and use of online platforms (Naturalist and eBird).
- Strengthening capacities regarding the use of SMART, a digital tool to control and monitor protected areas.
- Advising on the creation of dialogue platforms Technical Table of Government Communicators & Territorial Dialogue Platform on Comprehensive Risk Management for Disasters, aimed at

- influencing decision making and public policies.
- Progress in the pilot project Air quality monitoring in the Selva Maya, directed at decision makers that address health and environmental issues.
- Presentation of the annual report of the Regional Group for monitoring bodies of water and associated wildlife in the Selva Maya. The group uses standardized monitoring systems of bodies of water and associated fauna as an indicator of the state of conservation of biodiversity and climate change in the region.
- Exploring Mexican and Belizean communities, which are located adjacent to the Rio Hondo and are interested in contributing to community water monitoring.
  - Naturalist workshop
  - Water Symposium in Petén, Guatemala.



# **Private Business Action for Biodivesity - PBAB**

Bat Friendly

The global project PBAB implemented by GIZ aims to identify, test and improve approaches, methods and instruments that foster biodiversity-friendly production and marketing. In Mexico, the project has focused on strengthening the "Bat Friendly" initiative, which seeks to promote conservation of agave biodiversity and pollinators, especially bats, through actions that allow for flowering and sexual reproduction of agave species used for tequila and mezcal production.



The "PBAB Bat Friendly" project has succeeded in starting the next phase in its scheduled activities. Work with mezcal producers in Oaxaca has begun, with the producers being visited to evaluate their potential for obtaining the "Bat Friendly" seal. Among the activities in the field visits were the monitoring of bats, presentations to producers, review of agave plots and evaluation of mezcal production techniques. Additionally, the project initiated a market study to get to know the perception of consumers about this type of products.

# Restoration of Mangrove Forest Landscape: An opportunity for social Development in the RAMSAR site "Alvarado Lagoon System" in Veracruz

In 2019, the project implemented by Pronatura Veracruz A.C. has achieved the following ecological, economic and social impacts:

- Ecological recovery and hydrological connectivity with the restoration of 201 hectares of mangroves. This process was carried out by using the ancestral technique of "chinampas" and allowed for the rehabilitation of 5 km of canals.
- Strengthening of four Management Units for Wildlife Conservation (UMA), as a means of legal and sustainable community forest use
- Strengthening of capacities of more than 220 people in management, use and monitoring, as well
  as in restoration actions at community level

- 110 young people from local communities were part of the environmental education program aimed at creating new generations of leaders
- 51 people from 12 states participated in the "Exchange of Community Experiences: restoration, exploitation and conservation of biodiversity in mangroves in Mexico", held in June 2019
- With a value chain approach, the "Mangrove World" initiative aims at sensitizing the market and encouraging responsible consumption of products such as wood, coal and honey, which are produced in mangroves managed by communities that integrate biodiversity conservation practices
- Ecosystem-based adaptation strategy in mangroves of Veracruz



### **Other News**

- Biodiversity and sustainable agrosilvopastoralist livestock landscapes (BioPaSOS):
  - Sustainable livestock is positioned among producers and actors of three mexican states
- Implementing Strategies for Regional Transitions to Low-Emissions Rural Development
  - National Interpretation of the sustainable palm oil roundtable
  - Impulse forums for low-emission rural development
  - State forum of siddemination and results transference: Chiapas biometrics
  - Chiapas and incentive mechanisms for low emissions rural development
- Financing energy for low-carbon investment Cities advisory facility (FELICITY)
  - Sensibilization to decision-making before the great panorama of energy efficiency financing in edification
- Ecosystem-based adptation to climate change in cooperation with the private sector in Mexico (ADAPTUR)
  - First ADAPTUR national meeting
- Vertically integrated climate protection (VICLIM)
  - Progress of the public consultation of the municipal climate change program (MCCP) of Puerto Vallarta
  - Training on the methodology of social cost-benefit analysis for climate change measures in the local context
  - Analysis of Mexico's local governments conditions

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